

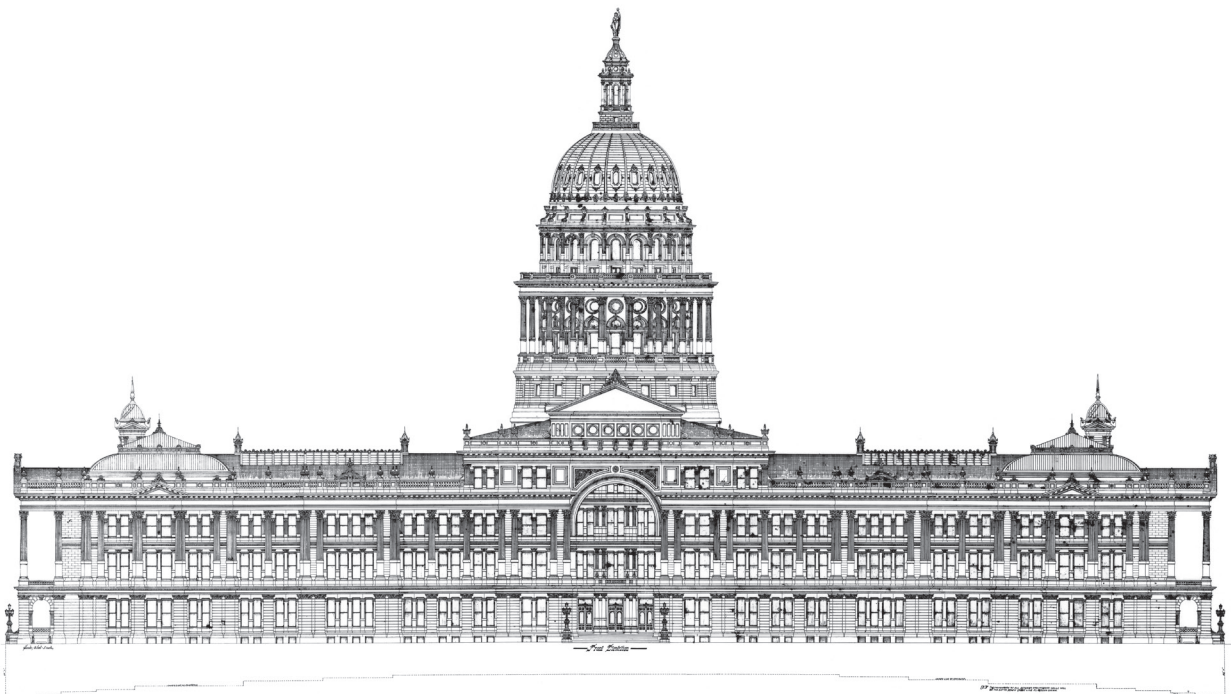


INTERIM REPORT

TO THE

82ND TEXAS LEGISLATURE

House Committee on
URBAN AFFAIRS
December 2010



**HOUSE COMMITTEE ON URBAN AFFAIRS
TEXAS HOUSE OF REPRESENTATIVES
INTERIM REPORT 2010**

**A REPORT TO THE
HOUSE OF REPRESENTATIVES
82ND TEXAS LEGISLATURE**

**YVONNE DAVIS
CHAIR**

**MICHAEL GIBSON
LEMUEL HENRY PRICE
COMMITTEE CLERKS**



Committee On Urban Affairs

December 28, 2010

Chairwoman Yvonne Davis


P.O. Box 2910
Austin, Texas 78768-2910

The Honorable Joe Straus
Speaker, Texas House of Representatives
Members of the Texas House of Representatives
Texas State Capitol, Rm. 2W.13
Austin, Texas 78701


Dear Mr. Speaker and Fellow Members:

The Committee on Urban Affairs of the Eighty-First Texas Legislature hereby submits its Interim Report including recommendations for consideration by the Eighty-Second Texas Legislature.

Respectfully Submitted,

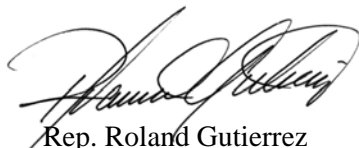

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INTRODUCTION

On February 12, 2009, the Honorable Joe Straus, Speaker of the Texas House of Representatives, appointed the following eleven members to serve the Eighty-First Texas Legislature as members of the House Committee on Urban Affairs: Chairwoman Yvonne Davis, Vice-Chairman Charlie Howard, Representatives: Carol Alvarado, Barbara Mallory Caraway, Allen Fletcher, Roland Gutierrez, Carol Kent, Robert Miklos, Paula Pierson, Chris Turner and Armando Walle.

In November 2009, Speaker Joe Straus issued five interim charges to the House Committee on Urban Affairs. The Committee conducting several hearings in 2010 in the following cities: Austin, Grand Prairie and Dallas. This Interim Report is based on the testimonies provided during the hearings and the research of the Committee. Every effort has been made to ensure that the information presented in this Interim Report is accurate as of November 2010.

The Committee would like to thank those officials, employees of state agencies, stakeholders and witnesses who testified before the Committee and for supplying much information that made this report possible. Finally, the Committee would like to give special thanks to the following House staffers who assisted the Committee during the legislative session and interim: Neesha Davé, Emily Amps, Catherine Anderson, Gregory Carter, Margaret Frain-Wallace, Brian Hodgdon, Phil Lovegren, Laura Martin, Kaitlyn Murphy, Robert Papierz and Diedra Voigt.

HOUSE COMMITTEE ON URBAN AFFAIRS

INTERIM STUDY CHARGES

1. Examine the Texas Department of Housing and Community Affairs' (TDHCA) regional allocation formula policies and determine methodologies that could enhance equitable distribution.
2. Review the TDCHA's Weatherization Assistance Program and increased funding from the American Recovery and Reinvestment Act. Examine the methodology used to distribute funds and the program's effectiveness at reducing residential energy costs. *Joint Interim Charge with House Select Committee on Federal Economic Stabilization Funding*
3. Evaluate the method of distributing federal hurricane relief funds and recommend improvements. *Joint Interim Charge with House Committee on Appropriations*
4. Make recommendations regarding the feasibility of a housing initiative that promotes independence and prevents unnecessary institutionalization of eligible populations.
5. Monitor the agencies and programs under the committee's jurisdiction.

INTERIM CHARGE ONE

REGIONAL ALLOCATION FORMULA

Examine the Texas Department of Housing and Community Affairs' (TDHCA) regional allocation formula policies and determine methodologies that could enhance equitable distribution.

REGIONAL ALLOCATION FORMULA

"Examine the Texas Department of Housing and Community Affairs' (TDHCA) regional allocation formula policies and determine methodologies that could enhance equitable distribution."

SUMMARY OF COMMITTEE ACTION

The House Committee on Urban Affairs met in a posted public hearing on November 12, 2010 in Austin, Texas. The Committee heard the testimony of three witnesses. Those who testified were:

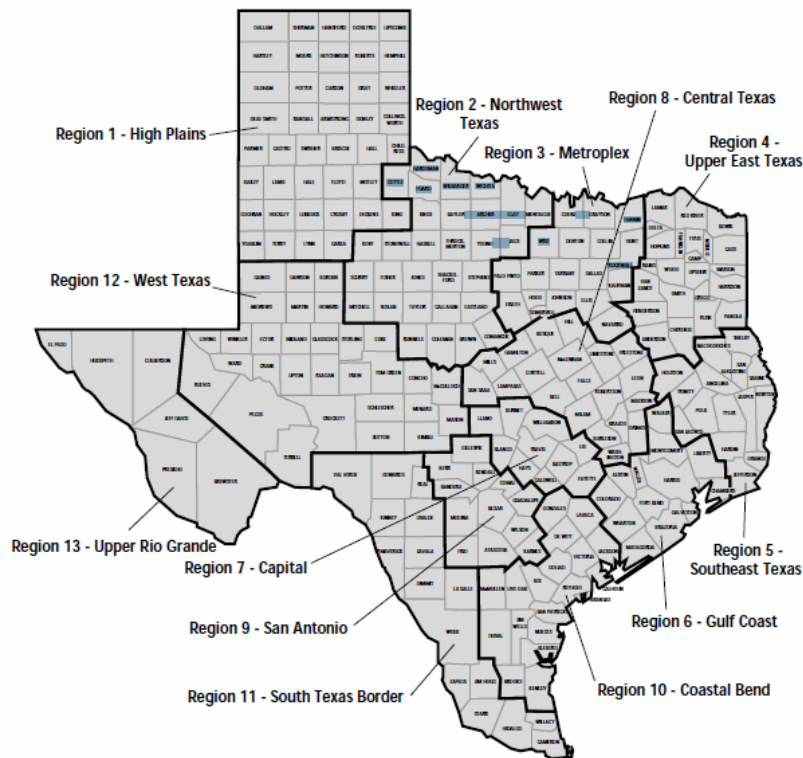
Michael Gerber - Texas Department of Housing & Community Affairs
Charles Stone - Texas Department of Rural Affairs
John Henneberger - Texas Low Income Housing Information Service

Background

The Texas Department of Housing and Community Affairs uses a Regional Allocation Formula (RAF) to distribute funds for affordable housing across the state using 13 different state service regions for planning and availability. The RAF is based on housing needs and availability of housing resources and is used to allocate funds to urban and rural areas within each region. The Texas Government Code sections 2306.11 and 2306.1115 require that TDHCA use the RAF to allocate its HOME, Housing Trust Fund (HTF), and Housing Tax Credit (HTC) funding. The HOME, HTF, and HTC use slightly different formulas because the programs have different eligible activities, households, and geographical service areas.¹

Every year a new Relocation Allocation Formula is released that reflects new demographic data and input from public comments.

13 Uniform State Service Regions of Texas



Source: Texas Department of Housing and Community Affairs: <http://www.tdhca.state.tx.us/hf/docs/09-RefMan-UniformStateSvcRegions.pdf>

Methodology of the Regional Allocation Fund

Consideration of Affordable Housing Need

The RAF uses the 2000 U.S. Census data to calculate need:

- Poverty: Number of persons in the region who live in poverty.
- Cost Burden: Number of households with a monthly gross rent or mortgage payment to monthly household income ratio that exceeds 30%.
- Overcrowded Units: Number of occupied units with more than one person per room.
- Units with Incomplete Kitchen or Plumbing: Number of occupied units that do not have all of the following: sink with piped water, range or cook top and oven, refrigerators, hot and cold piped water, flush toilet, and bathtub or shower.

Consideration of Available Housing Resources

- Multifamily Tax Exempt Bond
- Housing and Urban Development
 - Emergency Shelter Grants
 - HOME funding in participating jurisdictions
 - Housing persons with AIDS
 - Public Housing Authority Capital and Administrative funds and rental assistance
 - Housing Tax Credits (4%)
 - USDA Multifamily

Comparison of Regional Need and Available Resource Distributions

If the measurement of regional need is accurate, then the region's need percentage should reflect its resource percentage. A region with a negative resource and need difference is considered to be "under allocated." This region should have received a larger portion of the available resources to address their need. If a region has a positive difference it is considered to be "over allocated."

Consideration of Rural and Urban Need

The factors that go into the equitable distribution of resources to rural and urban areas are required by Texas Government Code 2306.11(d).²

The RAF considers the following definitions for area, rural and urban:

1. Area- the geographic area contained within the boundaries of:
 - a. an incorporated place, or
 - b. a census designated place established by the U.S. Census Bureau for the most recent decennial Census
2. Rural- an area that is;
 - a. outside the boundaries of a metropolitan statistical area (MSA) or
 - b. within the boundaries of a MSA, if the area has a population of 25,000 or less and does not share a boundary with an urban area.
 - c. in an area that is eligible for funding by the Texas Rural Development Office of the United States Department of Agriculture, other than an Area that is located in a municipality with a population of more than 50,000³
3. Urban areas are areas that do not meet the rural area definition

Measuring Rural and Urban Affordable Housing Need and Available Resources

1. Place specific funding in urban and rural places, identified by the area definition
2. County level funding is split between urban and rural places based on the percentage distribution of place level of need within the county.

The area's over allocation percentage is multiplied by the portion of funding received by the area based on its share of the region's need.

Home Program

The HOME Program, established by Congress in 1990, provides multi-year housing strategies for participating jurisdictions (PJs) to strengthen public-private partnerships and provide more affordable housing via block grants. PJs are units of government designated by the U.S. Department of Housing and Urban Development (HUD). In general, many of the larger cities and counties in Texas are PJs in their own right. TDHCA receives a statewide block grant of HOME funds for areas of the state which have not received a separate PJ status from HUD.⁴

Housing Tax Credit Program

Tax credits are allocated in accordance with Section 2306.111 of the Texas Government Code, which requires that the credits be allocated on a regional basis. There are thirteen state service regions; each of the thirteen state service regions is further divided into rural and urban/exurban areas each of which is targeted to receive a pre-determined amount of the tax credits for each year. The amount per area is based on a regional distribution formula which is generated, with public input, by the Housing Resource Center of TDHCA. Upon finalization of the formula, the targeted allocations will be released. Additionally, the HTC Program has several allocations and/or set-asides which it strives to meet: at least 10% of all credits must be awarded to Qualified Nonprofits, at least 15% of each region's credit allocation is targeted to At-Risk Developments and at least 5% of each region's credit allocation is targeted to developments funded by the U.S. Department of Agriculture.⁵

The Texas Housing Trust Fund

The Texas Housing Trust Fund provides loans, grants, or other comparable forms of assistance to finance, acquire, rehabilitate, and develop decent, safe, and sanitary affordable housing. Funds may be provided to the 13 service regions in Texas.

Eligible Applicants may include local units of government, public housing authorities, nonprofit organizations and for-profit organizations. The Department supports projects that target very low income, rural and special needs populations. Applicants must demonstrate how the project funds will address an identified affordable housing need in their area.⁶

Recommendations

- 1. The Committee recommends that the Texas Department of Housing and Community Affairs continue to hold round tables discussing the Regional Allocation Formula; in order for stakeholders to have participation of the formation of the regional allocation formula.*

INTERIM CHARGE TWO

WEATHERIZATION ASSISTANCE PROGRAM

Review the TDCHA's Weatherization Assistance Program and increased funding from the American Recovery and Reinvestment Act. Examine the methodology used to distribute funds and the program's effectiveness at reducing residential energy costs. *Joint Interim Charge with House Select Committee on Federal Economic Stabilization Funding*

WEATHERIZATION ASSISTANCE PROGRAM

"Review the TDCHA's Weatherization Assistance Program and increased funding from the American Recovery and Reinvestment Act. Examine the methodology used to distribute funds and the program's effectiveness at reducing residential energy costs."

SUMMARY OF COMMITTEE ACTION

The House Committee on Urban Affairs and the House Select Committee on Federal Economic Stabilization Funding met in a posted public hearing on March 30, 2010 in Dallas, Texas. The Joint Committees heard the testimony of seventeen witnesses. Those who testified were:

Brooke Boston (Texas Department of Housing & Community Affairs)
Robert Canizales (Regional Hispanic Contractors Association)
Michael DeYoung (Texas Department of Housing & Community Affairs)
Gavin Dillingham (City of Houston)
Michael Gerber (Texas Department of Housing & Community Affairs)
Morgan Hargrave (Texas Impact)
John Henneberger (Texas Low Income Housing Information Service)
Johnette Hicks (EOAC)
Charles O'Neal (Dallas Black Chamber of Commerce)
Bill Powell (South Plains Community Action Assn, Inc.)
Diane Ragsdale (Inner City Community Development Corp)
Dub Taylor (State Energy Conservation Office)
Zac Thompson (Dallas County Department of Health & Human Services)
Roscoe Williams (Garden of Eden Weatherization Program)
Terry Williams (City of Dallas)
Andy Wilson (Public Citizen, Inc.)
David Zappasodi, (City of Arlington)

Background

The Weatherization Assistance Program (WAP) was created by Congress in 1976. WAP is operated in all 50 states, the District of Columbia, Native American tribes, and U.S. Territories.⁷ The program is funded through the U.S. Department of Energy (DOE). Texas Department of Housing & Community Affairs administers WAP in Texas. The passage of the American Recovery and Reinvestment Act (ARRA) on February 17, 2009 temporarily expanded the funding for WAP with an additional \$5 billion of which Texas received \$326,975,732. [See **Table 1**]

The Weatherization Assistance Program (WAP) allocates funding to assist low-income families by making their homes more energy efficient through the installation of weatherization measures or Energy Conservation Measures (ECMs), permanently reducing their energy bills. Activities include measures to reduce air infiltration, such as replacement of doors and windows, repairing of holes and caulking; installation of ceiling, wall, and floor insulation; replacement of energy

inefficient appliances and heating and cooling units; and energy education to help families reduce their energy consumption.⁸

Energy Conservation Measures installed must have a savings to investment ratio (SIR) greater than or equal to 1. For example, for every dollar spent on installing a measure, a dollar worth of energy must be saved over the estimated life of that measure. A list of DOE-approved measures that meet these criteria can be located at <http://www.tdhca.state.tx.us/ea/docs/ARRA-Priority/ListMap-w.pdf>. Subrecipients are required to conduct an energy audit in order to analyze the cost-effectiveness prior to weatherization of a home.

TABLE 1

State Allocation from the U.S. Department of Energy Weatherization Assistance Program under the 2009 American Recovery and Reinvestment Act (ARRA)	
Alaska	\$18,142,580
California	\$185,811,061
Florida	\$175,984,474
Georgia	\$124,756,312
Illinois	\$242,526,619
Michigan	\$243,398,975
New York	\$394,686,513
North Carolina	\$131,954,536
Ohio	\$266,781,409
Pennsylvania	\$252,793,062
Texas	\$326,975,732

Source: U.S. Department of Energy - Energy Efficiency and Renewable Energy Weatherization Assistance Program

Weatherization Assistance Program (WAP) - Pre-ARRA

Prior to the passage of the ARRA, Texas received an average of \$13 million per year for the WAP program. TDHCA administers WAP funds through a network of 34 Subrecipients. The Subrecipients consist of Community Action Agencies, nonprofit entities, and units of local government. Subrecipients administer the WAP program either locally, regionally, or statewide, and for either single family or multifamily activities. Under the pre-existing WAP program, households with an income at or below 125 percent of federal poverty were beneficiaries of the program. Priority was given to the elderly, person with disabilities, families with young children, households with the highest energy costs or need in relation to income, and households with high energy consumption.⁹ The typical household could receive \$2,500 for weatherization assistance from WAP funds.

ARRA Weatherization Assistance Program

The additional infusion of ARRA dollars into the WAP program allowed the program to expand its capacity compared to the pre-ARRA program. The number of Subrecipients was increased to 42, including 11 of the largest cities in the state.¹⁰ [See **Addendum 1**] The Recovery Act allowed the increase of the income limit for households served from 125 percent to 200 percent of federal poverty guidelines. The Recovery Act increased the maximum percentage of funds

that can be used for training and technical assistance from 10 to 20 percent of the total award amount. In addition, the Recovery Act raised the monetary cap (WAP funds only) that may be spent on each household from \$2,500 to \$6,500. [See Table 2] ARRA-WAP funds may not be used to purchase or improve land, or for the purchase, construction, or permanent improvement (other than low-cost weatherized or other energy-related home repairs) of any building or other facility.

TABLE 2

Changes to Texas Weatherization Assistance Program Under the 2009 American Recovery and Reinvestment Act (ARRA)		
Allocation	Pre-ARRA-WAP Program	ARRA-WAP Program
Training & Technical Assistance	10%	20%
Eligibility	125% Federal Poverty Level	200% Federal Poverty Level
Monetary Cap Per Home	\$2,500	\$6,500
Subgrantees	34	45

Source: Texas Department of Housing and Community Affairs, Texas WAP Plan, Revised March 5, 2010, US Department of Energy Memorandum for the Secretary, EXEC-2008-002400 dated March 11, 2009.

Federal Guidelines Pertaining to ARRA-WAP Funds

The federal guidelines regulating state activities pertaining to ARRA-WAP funds are basically the same federal rules that apply to the pre ARRA-WAP program.¹¹ The core guidelines are:

- a. The Program Regulation, 10 CRF 440;
- b. Weatherization Program Notices (Grant Guidance)
- c. The American Recovery and Reinvestment Act.

Under the federal guidelines, states are required to submit to DOE a "State Plan." The State Plan includes expected number of units to be weatherized with the ARRA funds. In addition, states must break the project number of units into a monthly production and expenditure schedule. DOE regularly monitors each state on their progress.

The allocation formula used to distribute ARRA-WAP funds to all 254 counties in Texas is based on the five factors' corresponding weights. The weights are as follows: non-elderly poverty household factor (40 percent); elderly poverty household factor (40 percent); inverse poverty household density factor (5 percent); medium income variance factor (5 percent); and weather factor (10 percent).¹²

Texas submitted a State Plan for WAP Recovery Act funds to DOE on March 23, 2009.¹³ The DOE approved the State Plan and released half of the total funds on July 10, 2009.

Under the State Plan submitted, Texas plans to weatherize 33,908 homes with WAP-ARRA funds. This amounts to an average of 1800 homes per month.¹⁴

Davis-Bacon Act

The Davis-Bacon Act adopted by Congress in 1931 requires contractors and subcontractors to pay their laborers no less than the locally prevailing wages and "fringe benefits for corresponding work or similar projects in the area."¹⁵ The Act applies to contractors and subcontractors working on federally funded or assisted contracts in excess of \$2,000. The

project wage determination for the ARRA-WAP program was issued by the U.S. Department of Labor in response to a request from DOE on December 11, 2009.

ARRA-WAP Timeline	
<i>Source: TDHCA</i>	
February 13, 2009	US House and Senate approved ARRA Act
February 17, 2009	President signed ARRA Act
July 10, 2009	DOE approved Texas' State Plan
July 30 & September 3, 2009	TDHCA Board approved Subrecipients
September 2009	Initial Davis Bacon notification
December 2009	Revised Davis Bacon Wage Decisions
April 2, 2010	New EPA Lead Requirements
July 2010	Texas is granted access to 2 nd 50% of ARRA-WAP funds

The prevailing wage rates specific to the program can be found at <http://www.dol.gov/whd/recovery/dbsurvey/weatherTX.htm>.

Deobligation and Reobligation of ARRA-WAP Funds

The Texas Department of Housing and Community Affairs adopted Rule §5.900 to assure the timely and appropriate use of ARRA-WAP funds in accordance with federal guidelines and to guarantee accountability and transparency. **Table 3** outlines the actions taken by the Subrecipient that would prompt the deobligation process. If the Subrecipient is at risk of meeting one the criteria for deobligation, the must notify TDHCA.

TABLE 3

Criteria for Deobligation of WAP-ARRA Funds
<i>Source: Rule §5.902, Texas Department of Housing & Community Affairs</i>
A Subrecipient fails to meet required unit production timelines or fails to expend Awarded Funds timelines.
A New Provider fails to provide TDHCA a Production Schedule within fifteen (15) days of contract execution. A New Provider fails to submit a required monthly report explaining any variances between the Production Schedule and actual results on Production Schedule criteria. A New Provider fails to meet required unit production timelines or fails to expend Awarded funds timelines.
At any time, a Subrecipient or New Provider fails to notify TDHCA of any adverse audit, inspection or internal control findings.
At any time, a Subrecipient or New Provider has recurrent findings or inspections reflecting work quality that do not conform fully to program requirements, lack of adequate and satisfactory inspections, inadequate assessments or that insufficient control efforts are in place.
At any time a Subrecipient or New Provider has unresolved ARRA-WAP monitoring findings, violates their contract, and fails to implement timely all necessary changes indentified during a monitoring visit.
At any time TDHCA believes a Subrecipient or New Provider is at significant risk of not expanding ARRA-WAP Awarded Funds in accordance with the Production Schedule or is at significant risk of not providing appropriate and thorough controls on the expenditure of ARRA-WAP funds.

Source: Rule §5.902, Texas Department of Housing & Community Affairs

Within fifteen (15) days of submitting the notification, the Subrecipient must submit a Mitigation Action Plan to TDHCA. A Mitigation Action Plan must include the following:

- (1) Explanation of why one or more of the criteria occurred.
- (2) Explanation of what immediate, permanent action(s) would be taken to address the issue.
- (3) If applicable because of failure to produce Unit Production or Expenditure targets under the existing Production Schedule, a revised Production Schedule reflecting how Unit Production and Expenditure targets will be met for each remaining month, including compensation for prior months of missing production, for all Awarded Funds.
- (4) An explanation of how remaining criteria listed under this Rule will be avoided.
- (5) If relating to a Unit Production or expenditure criteria, a description of activities currently being undertaken including an accurate description of the number of units in progress, broken down by number of units that have been qualified, audited, assessed, contracted, inspected, and invoiced and as reflected in an updated Production Schedule.
- (6) Provide any request for a reduction in Awarded Funds, reasons for the request, desired Awarded Fund and revised Production Schedule reflecting the reduced Awarded Fund.

Upon review of the Mitigation Action Plan, TDHCA will provide the Subrecipient or New Provider a written Corrective Action Notice recommending one or more solutions or remedies.

It is the sentiment of the Committee that any deobligation of funds from a Subrecipient must be awarded to a new Subrecipient from the same geographical area to ensure that the qualified homes in the respective region are weatherized.

Findings

During the joint hearing held on March 30, 2010, Members of the House Committee on Urban Affairs and the House Select Committee on Federal Economic Stabilization Funding raised serious concerns regarding the ability of Subrecipients to meet the DOE goal of weatherized homes before the 2011 deadline. Based on the ARRA-WAP Status Report provided to the joint committee, only 4.4% of the total funds allocated to the Subrecipients had been spent under the ARRA-WAP program. TDHCA reported that only 6.4% of the 33,908 targeted households have been weatherized by March 22, 2010. The report also indicated that the fifteen (15) of the forty-five (45) Subrecipients expended no ARRA-WAP funds for weatherization projects in their respective area.¹⁶

TDHCA expressed the reason for slow pace by the Subrecipients in implementing their program was due to the delay by DOE in providing guidance in implementing federal guidelines.¹⁷

According to a recent ARRA-WAP report submitted to the House Committee on Urban Affairs prior the drafting of this interim report the number of homes weatherized under the ARRA-WAP program increased to 19,229 with 27.9% of the funding expended as of September 30, 2010. Overall, the average homes weatherized per week is 597, as of June 1, 2010.¹⁸

While a majority of the Subrecipients have increased their capacity in order to meet DOE projections, the improvement is not consistent across the State.

The same report indicated that six (6) Subrecipients had expended less than 15% of their allocated funding and eleven (11) Subrecipients have weatherized less than 40% of the targeted homes projected by DOE.¹⁹

To address the concerns of the Committee regarding the low performing Subrecipients, TDHCA issued a "Request for Applications" (RFA) on May 14, 2010 to identify additional eligible entities to serve as Subrecipients. While the deadline for the RFA is December 31, 2010, the Committee urges TDHCA to expedite the deobligation process to ensure the potential of the ARRA-WAP program is realized. Eligible recipients of the ARRA-WAP program should not be penalized for the failure of the Subrecipient covering their geographic area.

Many programs administered by HUD contain a "Section 3" requirement that jobs created by Federal financial assistance for housing and community development program be filled, if possible, by low-income persons living in the area served by the program.²⁰ While local job creation is not explicitly required under the ARRA-WAP program, the intent of the American Recovery and Reinvestment Act clearly encourage jobs creation in the communities most impacted by the recession.

The Federal Office of Management and Budget, in a memo regarding implementation of the Recovery Act, states "Departments and agencies should seek to maximize the economic benefits of a Recovery Act-funded investment in a particular community by supporting projects that seek to ensure that the people who live in the local community get the job opportunities that accompany the investment."²¹ While the current Subrecipients have already completed hiring for current ARRA-WAP projects, TDHCA can strongly encourage ongoing opportunities for local hiring for job openings resulting in turnover in the weatherization program and selection of new Subrecipients under the deobligation process.

Recommendations

The Committee offers the following recommendations:

- 1. TDHCA should expedite the deobligation process to redirect funds from under-performing Subrecipients to new Subrecipients from the same region. New Subrecipients should be encouraged to increase the number of additional contractors and subcontractors in order to maximize the number of homes weatherized with ARRA-WAP funds.*
- 2. TDHCA should maximize the creation of jobs in the neighborhoods served by the ARRA-WAP program by adopting requirements encouraging local hiring for job openings created from turnover in the ARRA-WAP program. The new requirements should be part of the deobligation process.*

INTERIM CHARGE THREE

FEDERAL HURRICANE RELIEF FUNDS

Evaluate the method of distributing federal hurricane relief funds and recommend improvements.
Joint Interim Charge with House Committee on Appropriations.

FEDERAL HURRICANE RELIEF FUNDS

Evaluate the method of distributing federal hurricane relief funds and recommend improvements.

SUMMARY OF COMMITTEE ACTIONS

The House Committee on Urban Affairs met in a posted public hearing on November 12, 2010. The Committee heard three witnesses. Those who testified were:

Charles Stone (Texas Department of Rural Affairs)
Michael Gerber (Texas Department of Housing & Community Affairs)
John Henneberger (Texas Low Income Housing Information Service)

Background

In 2008 there were two hurricanes, Ike and Dolly, that caused severe damage to South and Southeast Texas.

The first major hurricane came on July 21, 2008 when Hurricane Dolly, a Category 1 hurricane, hit the Texas coast along the Lower Rio Grande Valley. Hurricane Dolly was the most destructive hurricane to hit the Rio Grande Valley in 41 years. Hurricane Dolly was the first hurricane to hit Texas since Hurricane Rita in 2005.

The second and more damaging hurricane was Hurricane Ike. Hurricane Ike struck the upper Texas Gulf Coast on September 13, 2008. Hurricane Ike spanned more than 900 miles wide, an area larger than West Virginia, and impacted more than 33 counties.

Hurricane Ike was rated a Category 2 hurricane by the National Weather Service and its winds were estimated at 110 miles per hour at landfall. Officials in areas outside of the Galveston area called for most residents to "shelter in place," presuming they would be in a better position to stay and ride out the storm. However, Ike hit harder than many thought and its storm surge reached an unexpected 20 feet, drowning Galveston Island. Even more devastating was Ike's wind field which covered 450 miles, causing catastrophic damage to areas miles from the coast.

Damage for the state was estimated at \$29.4 billion dollars; of this 22.9 billion was non housing related damage and \$3.4 billion of housing assistance needs. Between the two hurricanes, over forty-five percent of Texas' population or 11 million people were affected.

Counties Affected by Hurricanes in Texas in 2008



Source: <http://www.orca.state.tx.us/TxDRA/programs/disasterrecovery/DRAActionPlanRoundOne.aspx>

On September 30, 2008, 17 days after Hurricane Ike, Texas received notice that it was to receive federal funds of \$3 billion in disaster recovery funds from the United States Department of Housing and Urban Development (HUD) from the Community Development Block Grant Program (CDBG) (Public Law 110-329). Under Public Law 110.329, the funds were to be used for necessary expenses related to disaster relief, long term recovery, restoration of infrastructure, housing and economic revitalization in areas affected by hurricanes, floods and other natural disasters that occurred in 2008. Prior to receiving funding, the State was required to submit an action plan outlining how the CDBG funds would allocation for disaster recovery in the affected counties.

Under the Action Plan both the Texas Department of Rural Affairs and Texas Department of Housing and Community Affairs would administer the \$3 billion CDBG funds. The Action Plan provided for \$3 billion for disaster recovery programs (\$1.5 billion for infrastructure and \$1.5 billion for housing). It is the largest public works program in Texas history, with over 3,000 projects estimated and over 2,000 concurrent projects. The local service providers include 54 design engineering firms, 14 grant administrator firms, and 8 environmental service firms. It is estimated that over 4,800 jobs will be supported by this program.²²

State of Texas Governor Rick Perry appointed the Texas Department of Rural Affairs to be the lead agency. TDRA was responsible for distributing the CDBG funds and development of the action plan. The funds was split into two rounds, with HUD allocating \$1, 314,990,193 in the first round to Texas on November 28, 2008. The second allocation was awarded on August 14, 2010 of \$1,743,001, 247.

Texas Department of Rural Affairs (TDRA)

TDRA is responsible of allocating federal money for all rebuilding projects that are non-housing; these projects include working with cities and counties to restore infrastructure on water, sewer facilities, streets, removal of debris, roads and drainages.

TDRA was charged with preparing the Action Plan submitted to HUD for appropriation of funds. TDRA worked with local communities and four Council of Governments (COGS) to establish a Method of Distribution (MOD) of funds to city and county governments and for-profit and non-profit organizations. These four COGS are separated into regions that work with local businesses and communities to identify areas of need and contractors in the areas of need. The COGS are Houston-Galveston Area Council (HGAC), South East Texas Regional Planning Commission (SETRPC), Lower Rio Grande Development Council (LRGDC), and the Deep East Texas Council of Governments (DETCOG).²³

Implementation of the Disaster Recovery Program has experienced several unique challenges that have impaired efficient deployment of funds. Invoicing and reimbursement of expenses typically lag one to two months behind the date of service.

The following information outlines key aspects of the program to explain the lack of major expenditures to date:

- July 2008: Hurricane Dolly strikes the South Texas Gulf Coast.
- September 2008: Hurricane Ike strikes the Texas Gulf Coast.
- February 2009: Seven months after Hurricane Dolly and five months after Hurricane Ike pass before HUD issues the Federal Register containing the appropriation amount and applicable regulations and waivers related to CDBG Disaster Recovery Funds.
- May 2009: Four months pass between the time the Federal Register is released and HUD's approval of the State of Texas Plan for Disaster Recovery. To some extent this is due to HUD's lack of experience with Texas' use of local and regional decision-making to develop methods of distribution.
- June 2009: Grantees begin to submit applications. Local application preparation, submission and review ranged from as little as one month to as long as nine months. This process was significantly affected by shifting federal guidance and interpretation regarding program eligibility and data reporting. In addition, many applications were submitted late or included ineligible projects, often requiring redistribution or submission of substitute projects.
- July 2009: The first funding award to a grantee takes place.²⁴

The Action Plan was submitted to Congress 159 days after Hurricane Ike hit. Thirteen days later, the Action Plan was accepted by Congress and HUD.

TDRA and TDHCA Disaster Recovery Funding – Round I (DRS01)
Amounts Entered into U.S. Department of Housing and Urban Development Tracking System

	DRS01	Budget	Expended	% Expended	Obligated	% Obligated	Remaining Balance
TDRA	Grants*	\$618,480,065	\$26,329,256.19	4.26%	\$610,186,191.14	98.66%	\$592,150,809
	Planning	\$20,176,462	\$18,577,357.69	92.07%	\$20,176,462	100%	\$1,599,104
	Admin	\$22,174,169	\$17,976,131.19	81.07%	\$22,174,169	100%	\$4,198,038
	Total TDRA Budget	\$660,830,696	\$62,882,745.07	9.52%	\$652,535,822.14	98.74%	\$597,947,951
TDHCA	Grants	\$621,449,116	\$32,145,925.74	5.17%	\$621,448,377.95	100%	\$589,303,190
	Admin	\$32,710,381	\$3,245,121.33	9.92%	\$32,710,381	100%	\$29,465,260
	Total TDHCA Budget	\$654,159,497	\$35,391,047.07	5.41%	\$654,158,758.95	100%	\$618,768,450
	Total available as of 11/09/10	\$1,314,990,193	\$98,273,792.14	7.47%	\$1,306,695,581	99.37%	\$1,216,716,401

Texas Department of Housing and Community of Affairs (TDHCA)

TDHCA is responsible for allocating federal money for projects related to housing.

Under the CDBG Program, the state of Texas was required to use 10.6% or \$139,743,911 for affordable housing rental

TDHCA was responsible for 55% of Ike and Dolly funds. The funds came in two installments. The first round of funds awarded over \$654 million for housing activities related to CDBG Disaster Recovery Funding. TDHCA allocated the money to 18 Subrecipients. Those included the City of Galveston, Galveston County, South East Texas Regional Planning Commission, City of Houston, Harris County, Houston-Galveston Area Council of Governments, Liberty County, Montgomery County, Deep East Texas Council of Governments, Cameron County, Hidalgo County, City of Brownsville, Fort Bend County, Brazos Valley Affordable Housing Corporation, Willacy County, East Texas Council of Governments, City of Mission, and Chambers County.

In the second round, TDHCA was provided \$958 million and these funds will be distributed using different methods. The funds will be available for relocation assistance. HUD wants these dollars to reach people who have historically been at a disadvantage and to give communities greater economic opportunities. The changes in fund distribution from the first to second rounds were determined through a Conciliation Agreement between the Texas Low Income Housing Information Service and Texas Appleseed and the State of Texas through TDRA and TDHCA.

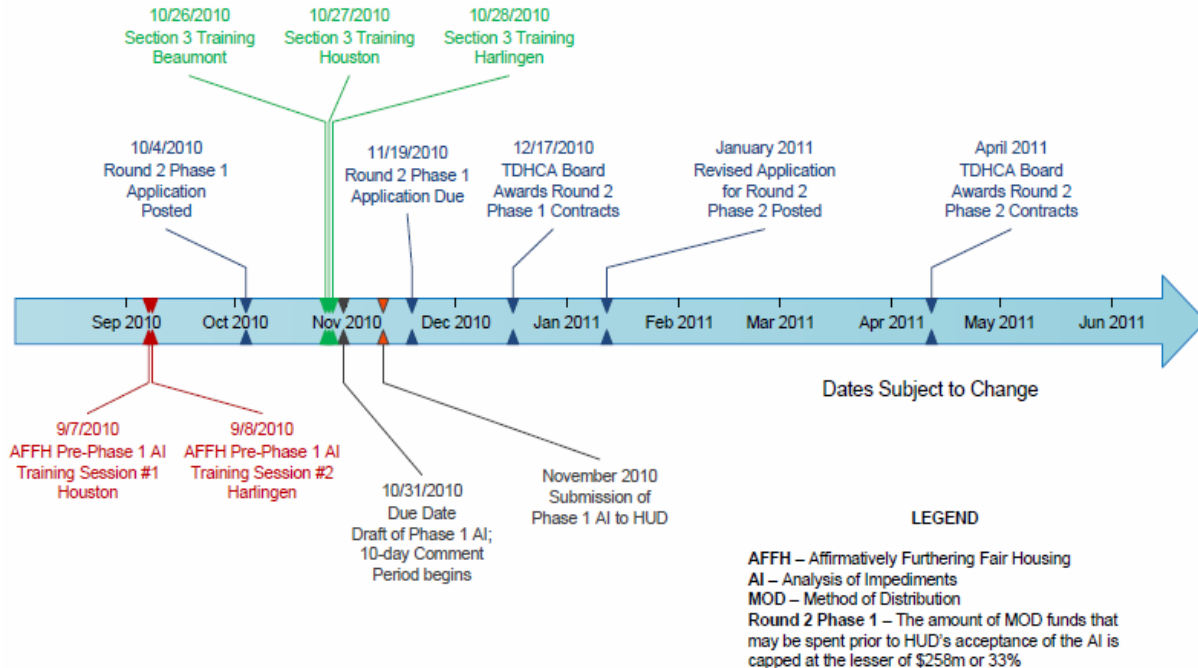
Conciliation Agreement

The Conciliation Agreement was filed with HUD by Texas Low Income Housing Information Service and Texas Appleseed against the State. It was agreed to by TDHCA and TDRA and took effect on May 25, 2010. The Agreement ensures that funds are sent to regions and peoples who were affected and suffered damage from the hurricanes. Decisions made at the local level should be made in an equitable manner, with special attention paid to compliance with fair housing practices.

The Agreement also states that that with any housing or federal community development funds, local jurisdictions should set goals for the percentage of workers hired who reside in the affected area. Texas Low Income Housing Information Service believes the goal should be 35%.²⁵

Texas Department of Rural Affairs' second round of funds application can be found on their website at <http://www.tdra.state.tx.us/TxDRA/Libraries/disrDocs/TDRARound2App8-11-1.sflb.ashx>.

HURRICANES DOLLY AND IKE DISASTER RECOVERY ROUND 2 FUNDING TIMELINE



Source: <http://www.tdhca.state.tx.us/cdbg/ike-and-dolly/docs/PublicTimeline2.pdf>

Recommendations

The Committee offers the following recommendations:

1. *Require Texas Department of Housing and Community Affairs, in consultation with the Texas Department of Rural Affairs and the Governor's office, to develop a comprehensive long-term disaster recovery plan.*
2. *Require the Governor to designate the State's lead agency for administering any potential long-term disaster recovery funding by May 1 of every even-numbered year.*
3. *Require cities, counties and councils of government to add a long-term recovery component to existing emergency management plans.*

INTERIM CHARGE FOUR

HOUSING INITIATIVE

Make recommendations regarding the feasibility of a housing initiative that promotes independence and prevents unnecessary institutionalization of eligible populations.

HOUSING INITIATIVE

"Make recommendations regarding the feasibility of a housing initiative that promotes independence and prevents unnecessary institutionalization of eligible populations."

SUMMARY OF COMMITTEE ACTION

The House Committee on Urban Affairs met in a posted public hearing on November 12, 2010 in Austin, Texas. The Committee heard the testimony of two witnesses. Those who testified were:

Michael Gerber (Texas Department of Housing & Community Affairs)
John Henneberger (Texas Low Income Housing Information Service)

Background

House Bill 3540 was introduced during the 81st Legislature and referred to the House Committee on Urban Affairs. A substituted version of the bill was reported out of Committee on May 29, 2009. The legislation was not considered on the floor of the House of Representatives.

C.S.H.B. 3540 would have established the Texas Affordable Housing Initiative Task Force to promote housing independence and prevent unnecessary and expensive institutionalization of the state's extremely low-income elderly population, homeless population and persons with disabilities. The eleven (11) member Task Force would have included a representative from advocacy organizations and service providers for homeless persons, elderly persons and persons with disabilities; two (2) representatives from TDHCA; and a representative from each of the following state agencies:

- Health and Human Services Commission
- Department of State Health Services
- Department of Rural Affairs
- Department of Aging and Disability Services
- Public Utility Commission
- Department of Assistive and Rehabilitation Services

The duties of the Task Force included developing an annual housing initiative aimed at:

- Developing a unified initiative plan designed to reduce by at least twenty (20) percent the number of persons desiring and capable of living independently who are compelled to reside in Medicaid-supported nursing homes, state institutions, and publicly supported homeless shelters;
- Developing cost-effective programs and strategies, utilizing existing public and private resources, to provide housing and reduce the residential energy cost burden on extremely low-income elderly persons, homeless persons, persons with disabilities; and
- Developing and implementing policies to coordinate and increase state efforts to offer service-enriched housing.

“Service-enriched housing” is defined as living arrangements that include health and/or social services in an accessible, supportive environment.²⁶

The Task Force was required to submit a copy of the plan to the Governor, Lieutenant Governor, Speaker of the House of Representatives, Legislative Budget Board and the respective legislative committees with oversight over TDHCA and the Texas Department of Rural Affairs.

The 81st Legislature also considered and enacted Senate Bill 1878. S.B. 1878 created a Housing and Health Services Coordination Council comprised of 16 members. The Council is composed of representatives from eight state agencies and eight members appointed by the Governor. While the scope of the Council did not focus on homelessness, the duties of the Council mirror the duties of the Task Force in C.S.H.B. 3540, including:

- Developing and implementing policies to coordinate and increase state efforts to offer service-enriched housing;
- Identifying barriers preventing or slowing service-enriched housing efforts, including barriers attributable to regulatory requirements, administrative limitations, limitations of funding, and limited coordination;
- Developing a system to cross-educate staff in state housing and health services agencies to increase the number of staff with expertise in both areas;
- Identifying opportunities for state housing and health service agencies to provide technical assistance and training to local housing and health service entities; and
- Developing performance measures to track progress.²⁷

Findings

The Committee heard testimony advocating the need for the state to take an aggressive approach to reduce homelessness and unnecessary institutionalization, while promoting housing independence for seniors and people with disabilities.

The passage of Senate Bill 1878 moves the state forward in providing an atmosphere to allow elderly persons the ability to live in their homes as long as possible through “service enriched housing” initiatives.

Over the past year, TDHCA has implemented several new homeless initiative programs to address the intent of C.S.H.B. 3540:

- Homeless Housing and Services Program – The purpose of the Program is to assist regional urban areas in providing services to homeless individuals and families, including case management, housing placement and retention services.
- Home Free Barrier Removal and Rehabilitation Program – The Program is designed to provide financial assistance in form of grants to low income (80% AMFI) persons with disabilities to make their homes (rental or owner) more accessible. The one time grants are limited to up to \$15,000 in home modifications specifically needed for accessibility, and up to an additional \$5,000 in other rehabilitation costs correlated with the barrier removal project.

In addition to these programs, TDHCA administers the Homelessness Prevention and Rapid Re-Housing Program (HPRP) which is funded with ARRA dollars. HPRP provides homelessness prevention assistance to households who would otherwise become homeless and provides assistance to rapidly re-house persons who are homeless. TDHCA received \$41,472,772 in ARRA funds for the Program. ARRA funds awarded to the Program can be used for:

- Financial assistance: short-term (up to 3 months) and medium-term (up to 18 months) rental assistance, security deposits, utility deposits and payments, moving cost assistance, and motel and hotel vouchers;
- Housing relocation and stabilization services: case management, outreach and engagement, housing search and placement, legal services and credit repair;
- Data collection and evaluation; and
- Administrative costs.

Recommendations

- 1. It is the sentiment of the Committee that TDHCA expand the scope of the Housing and Health Services Coordination Council to set a goal to aggressively reduce the premature institutionalism of people at the state expense under the Medicaid program by 20% over the course of 5 years by redirecting housing funds, energy related funds, and other funds to remain in their homes instead of going to nursing homes and state hospitals.*

INTERIM CHARGE FIVE

Monitor the agencies and programs under the committee's jurisdiction.

"Monitor the agencies and programs under the committee's jurisdiction."

SUMMARY OF COMMITTEE ACTION

The House Committee on Urban Affairs met in a posted public hearing on September 28, 2010 in Grand Prairie, Texas. The Committee heard the testimony of four witnesses. Those who testified were:

- Michael Gerber (Texas Department of Housing & Community Affairs)
- Cruz Montemayor (Texas Veterans Commission)
- Stevie Hansen (Homeless Veterans & All Vets)
- Valorie McKinney (Self)

Background

The persistence of high unemployment and home foreclosure rates have resulted in many Texans falling into poverty or homelessness. The increasing number of individuals facing financial instability has magnified the strain on federal, state and local resources.

Texas has an estimated homeless population of 40,190 persons. The number of men and women who served our county with dignity in the armed forces surprisingly constitutes 26% of the homeless population, according to the U.S. Department of Veterans Affairs, including roughly 10,499 in Texas.²⁸ Homeless veterans are one of the most elusive groups within the veteran community.²⁹

Homeless veterans are mostly single, from disadvantaged communities and suffer from mental illness and addiction. [See Table 1] About 5% of the total homeless population in Texas is female homeless veterans.

The Texas Department of Housing and Community Affairs (TDHCA) is the state agency responsible for administering affordable housing programs.

The Texas Veterans Commission works with the U.S. Department of Veterans Affairs and other federal agencies to meet the needs of homeless veterans.

TABLE 4

Characteristics of Homeless Veterans
47% served in the Vietnam-era
17% served post-Vietnam-era
15% served pre-Vietnam era
67% served three or more years in the service
33% were stationed in war zone
85% completed high school/GED
89% received an honorable discharged
79% reside in central cities
15% reside in suburban cities
76% experience alcohol, drug or mental health problems
46% are age 45 or older

Source: National Coalition for Homeless Veterans (nationwide statistics)

Findings

The Committee on Urban Affairs requested TDHCA to provide an overview of the programs serving homeless veterans administered by the agency. While the Committee does not have jurisdiction over the Texas Veterans Commission (TVC), the Commission was invited to provide an overview of its homeless veteran programs. The overview from both agencies was important for the Committee to determine if better interagency coordination is warranted to maximize state and federal dollars aimed at addressing the critical issues facing homeless veterans.

TDHCA Programs Serving Homeless Veterans

Housing Trust Fund: Veterans Housing Support Program

Funds are programmed through a biennial plan and released through Notices of Funds Availability (NOFA)

Eligible applicants, depending on programming, are:

- Units of local government;
- Public housing authorities;
- Nonprofit organizations;
- Income-eligible individuals, families, and households; and
- For-profit organizations in accordance with §2306.202(a) of the Texas Government Code

HTF Set-Asides

In accordance with §2306.202(a) of the Texas Government Code:

- In each biennium the first \$2.6 million available through the Housing Trust Fund for loans, grants, or other comparable forms of assistance shall be set aside and made available exclusively for units of local government, public housing authorities, and nonprofit organizations.
- Any additional funds may also be made available to for-profit organizations provided that at least 45 percent of available funds, as determined on September 1 of each state fiscal year, in excess of the first \$2.6 million shall be made available to nonprofit organizations.
- The remaining portion shall be distributed to nonprofit organizations, for-profit organizations, and other eligible entities, pursuant to §2306.202 of the Texas Government Code.

HTF Funding Sources and Use

- Established in 1991 by 72nd Legislature, funded through the State's General Revenue.
- Funds may only be utilized to serve low (up to 80% AMFI) and very-low (up to 60% AMFI) income households.

HTF can be funded through:

- Appropriations from general revenue;
- Unencumbered fund balances;
- Investment income, including all
- Public or private gifts, grants, or donations;
- Repayments received on loans made

interest, dividends, capital gains, or other income from the investment of any portion of the fund;

- from the fund; and
- Funds from any other source.

Activities Funded

- Multifamily and single family new construction and rehabilitation
- Accessibility modifications for homeowners and renters with disabilities
- Down payment assistance
- Housing assistance for Texas Veterans
- Leveraging with federal, local and private funding sources
- Capacity Building
- Other concepts that promote the production or provision of affordable housing

2010-2011 Biennial Funding Plan

Texas Bootstrap Loan Program	\$10,000,000
Disaster Recovery Gap Assistance	\$1,000,000
Veterans Housing Support Program	\$2,000,000
Amy Young Barrier Removal Program	\$1,500,000
Homeownership Program	\$2,577,750
Affordable Housing Match Program	\$750,000
Rural Housing Expansion Program	\$2,000,000
Total 2010-2011 Plan Programs	\$19,827,750 *

* TDHCA administrative funds are not included in this figure.

2010-2011 HTF Veterans Housing Support Program Overview

Funding Available: \$2,000,000

Purpose: Provide rental assistance, including utility and security deposits to low income Texas Veterans (up to 80% AMFI) for up to two (2) years.

Eligible Applicants: Units of General Local Government, Nonprofit Organizations and Public Housing Authorities.

Veterans Eligible for HTF

- Served at least 90 continuous days on active duty (including training) in the Army, Navy, Air Force, Marines, Coast Guard, United States Public Health Service or a reserve component of any of these branches of service (unless discharged sooner for a service-connected disability); or
- Has enlisted or received an appointment in the Texas National Guard after completing all initial active duty training requirements as a condition of enlistment or appointment; or
- Has completed 20 years in a reserve component so as to be eligible for retirement as a condition of enlistment or appointment; or
- If currently an active duty member of a listed service or a full-time reservist, has completed the initial service obligation; or

- Served after Sept. 16, 1940 (for Texas veterans who entered the armed services before Jan. 1, 1977, and who have been discharged from active duty less than 30 years); or
- Has not been dishonorably discharged; or
- Is the unmarried, surviving spouse of a veteran who is deceased or identified as missing in action and meets any of the above description, with the exception that the veteran need not have served at least 90 continuous days.

2010-2011 Public Input Process

April 2010 Public Input Sessions

Austin, Fort Worth and Lubbock

2010-2011 Veterans Program Changes

Admin Fees Raised from 4% to 8%

Contract Benchmarks Moved to funding reservation process

Definition of Veteran Added unmarried surviving spouses

Max Subsidy Due to limited funding, reduced to 2 years from 3 years to serve additional Veterans.

Self-Sufficiency Plans Requirement removed. Administrator will partner with organizations that provide supportive and counseling services.

Redundancy Veteran Homebuyer Assistance (HBA) activity, implemented in previous years, moved to HTF Homeownership Program. All funds now programmed for Veteran Rental Assistance (VRA) (\$2,000,000).

Veterans Program: Summary by Fiscal Year

Program Details	2007	2009	2010-2011
Amount Released	\$1,000,000	\$1,000,000	\$2,000,000 (June 2010)
Funds Awarded	\$1,062,816	\$999,995	NA – Reservations
Max. Assistance	3 Years	3 Years	2 Years
# of Administrators	3 VRA 1 HBA	2 VRA 2 HBA	Pending VRA Award(s)
Service Area	City of Dallas Region 2 Dallas County Region 3 Houston Region 6 HOVER, Inc Region 3	Travis County Region 1 Webb County Region 1 FUTURO Region 11 CHEO Region 7	Bexar County Region 9

CHEO Center for Housing and Economic Opportunities of San Leanna
 FUTURO Families United To Utilize Regional Opportunities
 HBA Housing Trust Fund’s Homebuyer Assistance Program
 HOVER Helping Our Veterans Endure Recovery (based in Dallas)
 VRA Housing Trust Fund’s Veteran Housing Support Program aka Veterans Rental Assistance Program

Veterans Program: 2007 Application and Award Details

Applicant	Program	Region	Units	Funds Requested	Funds Awarded	Current Status
City of San Antonio	HBA	9	16	\$250,000	\$250,000	Awarded 01/31/08
HOVER, Inc	VRA	3	2	\$62,816	\$62,816	Voluntary Deobligation
US Vets Houston	VRA	6	24	\$250,000	\$250,000	Awarded 01/31/08
Catholic Charities of Dallas, Inc.	VRA	3	30	\$250,000	\$250,000	Awarded 01/31/08
City of Dallas	VRA	3	30	\$250,000	\$250,000	Awarded 01/31/08
Freeport VFW	VRA	6	120	\$125,000	0	Withdrawn
City of Houston	HBA	6	10	\$260,000	0	Withdrawn
Total			232	\$1,447,816	\$1,062,816	

Veterans Program: 2009 Application and Award Details

Applicant	Program	Region	Units	Funds Requested	Funds Awarded	Current Status
FUTURO Communities	HBA	11	7	\$249,995	\$249,995	Voluntary Deobligation
CHEO	VRA	7	7	\$250,000	\$250,000	Deobligated – Compliance Issue
Green Doors	VRA	7	24	\$250,000	\$250,000	Awarded 05/21/09
Webb County	VRA	11	11	\$250,000	\$250,000	Awarded 07/16/09
Total			49	\$999,995	\$999,995	

Veterans Program: Summary of Expenditures and Households Served

	2007		2009		2010-2011
Funds Awarded	\$1,062,816		\$999,995		NA - Funding Reservation Process
Under Contract	\$250,000 \$750,000	HBA VRA	\$500,000	VRA	
Committed to Households	\$235,428 \$498,807	HBA VRA	\$186,856	VRA	
Expended	\$242,602 \$424,694	HBA VRA	\$34,981	VRA	Applications to Reservation System in Process
Households Assisting and Served	16 (16 closed) 74 (50 closed)	HBA VRA	17 (0 closed)	VRA	

*Housing Trust Fund: Texas Veterans Housing Support Program
(Veterans Rental Assistance Program)*

Purpose:	Alleviate the problems of excessive rent burdens and homelessness for Texas veterans.
Eligible Activities:	Provide rental subsidies or down payment assistance, closing costs, and accessible modifications such as ramps, accessible bathrooms and accessible kitchens.
Eligible Applicants:	Units of local government, public housing authorities, for-profit entities, and non-profit organizations.
Eligible Beneficiaries:	Low-, very low- and extremely low-income Texas Veterans earning up to 80% Area Median Family Income.
Funding:	\$2 million for the 2010-2011 Biennium
Funding Source:	State of Texas through the Housing Trust Fund

2009 VRA Awardees	City	Award	Service Area
Green Doors	Austin	\$250,000	City of Austin
Webb County	Laredo	\$250,000	City of Laredo
Center for Housing and Economic Opportunities (CHEO) of San Leanna	Austin	\$250,000 *	Travis and Williamson Counties
FUTURO Communities	Uvalde	\$249,995 *	Middle Rio Grande Region

* Due to capacity and compliance obstacles, these two awardees returned their funds.

While the following programs do not specifically serve veterans only, veterans may be eligible for the services offered through these programs.

Homeless Housing and Services Program (HHSP)

Purpose	Assist regional urban areas in providing services to homeless individuals and families.
Eligible Activities:	Case management, housing placement and retention, supportive and essential services, construction and rehabilitation.
Eligible Applicants:	Eight largest cities: Arlington, Austin, Corpus Christi, Dallas, El Paso, Fort Worth, Houston, and San Antonio.
Eligible Beneficiaries:	Homeless individuals and families at or below 50% of area median income.
Funding:	\$20 million over the 2010-2011 Biennium
Funding Source:	State of Texas

2010 HHSP Subrecipient	City	Award	Service Area
City of Austin	Austin	\$1,922,498	City of Austin
Haven for Hope of Bexar County	San Antonio	\$3,410,574	City of San Antonio
City of Arlington	Arlington	\$976,295	City of Arlington
City of El Paso	El Paso	\$1,626,459	City of El Paso
United Way of Tarrant County	Fort Worth	\$1,667,312	City of Fort Worth
City of Dallas	Dallas	\$3,361,364	City of Dallas
Mother Teresa Shelter, Inc.	Corpus Christi	\$779,446	City of Corpus Christi
City of Houston	Houston	\$5,756,053	City of Houston

Homelessness Prevention and Rapid Re-Housing Program (HPRP)

Purpose	Provide homelessness prevention assistance, and assistance to rapidly re-house persons who are homeless.
Eligible Activities:	Case management, coordinate services, conduct outreach and engagement to inform organizations and individuals about the program, assist with housing search and placement activities, provide legal services related to housing, and assist with credit counseling.
Eligible Applicants:	Units of local government and private nonprofit organizations whose professional activities include the promotion of social welfare and the prevention or elimination of homelessness.
Eligible Beneficiaries:	Households who would otherwise become homeless – many due to the economic crisis.
Funding:	\$41,472,772
Funding Source:	US Department of Housing and Urban Development (HUD)

2010 HPRP Subrecipient	City	Award	Service Area (Counties)
Abilene Regional MHMR Center	Abilene	\$84,297	Taylor, Jones, Callahan, Shackelford, Stephens
Any Baby Can	Austin	\$341,507	Travis
Caritas of Austin	Austin	\$1,000,000	Travis
Caritas of Austin-Pilot	Austin	\$600,000	Travis
Catholic Charities Diocese of Fort Worth, Inc	Fort Worth	\$1,000,000	Cooke, Wise, Denton, Palo Pinto, Parker, Erath, Hood, Johnson, Somervell
Catholic Charities of Central Texas	Austin	\$651,717	Bastrop, Blanco, Burnet, Caldwell, Fayette, Hays, Lee, Llano, Travis, Williamson
Catholic Charities of Dallas, Inc.	Dallas	\$1,000,000	Dallas, Collin, Grayson, Fannin, Rockwall, Hunt, Kaufman, Ellis, Navarro
Catholic Charities, Diocese of Fort Worth, Inc	Fort Worth	\$500,000	Hardeman, Foard, Knox, Wilbarger, Baylor, Throckmorton, Shackelford, Wichita, Archer, Young, Stephens, Eastland, Comanche, Clay, Jack, Montague
Christian Community Action	Lewisville	\$1,000,000	Denton
City of Brownsville	Brownsville	\$1,000,000	Cameron
City of Dallas	Dallas	\$790,316	Dallas
City of Denton	Denton	\$826,697	Denton
City of Irving, Texas	Irving	\$1,000,000	Dallas
City of San Antonio-Dept. of Community Initiatives	San Antonio	\$1,000,000	Bexar
Community Storehouse	Keller	\$999,955	Denton, Tarrant, Wise
Corpus Christi Metro Ministries, Inc.	Corpus Christi	\$624,500	Nueces
Crisis Center of the Plains	Plainview	\$308,500	Bailey, Briscoe, Castro, Crosby, Floyd, Hale, Hall, Lamb, Motley, Parmer, Swisher
Dallas County MHMR Center	Dallas	\$320,905	Dallas

2010 HPRP Subrecipient	City	Award	Service Area (Counties)
East Texas Crisis Center, Inc.	Tyler	\$201,679	Smith, Henderson, Van Zandt, Wood, Rains
El Paso Center for Children, Inc	El Paso	\$438,818	El Paso
El Paso Coalition for the Homeless-Pilot	El Paso	\$414,489	El Paso
El Paso County	El Paso	\$955,351	El Paso
Families In Crisis, Inc.	Killeen	\$400,437	Bell, Coryell
Family Violence Prevention Services, Inc.	San Antonio	\$167,827	Bexar
Grayson County Juvenile Alternatives, Inc.	Sherman	\$669,133	Grayson, Fannin, Cooke
Houston Area Urban League, Inc.	Houston	\$644,727	Fort Bend, Harris
Houston Area Women's Center	Houston	\$599,749	Harris
Loaves and Fishes of the Rio Grande Valley, Inc.	Harlingen	\$937,120	Cameron, Willacy
Love Inc. of Nacogdoches	Nacogdoches	\$998,401	Nacogdoches, Angelina, San Augustine, Shelby, Sabine
Memorial Assistance Ministries	Houston	\$1,000,000	Harris
Mid-Coast Family Services, Inc.	Victoria	\$495,513	Calhoun, Dewitt, Goliad, Gonzales, Jackson, Lavaca, Victoria
Montgomery County Women's Center	The Woodlands	\$1,000,000	Montgomery
New Hope Counseling Center, Inc.	Houston	\$522,522	Harris, Fort Bend
NewLife Housing Foundation-Erath County	Austin	\$468,999	Erath
NewLife Housing Foundation-Medina County	Austin	\$453,765	Medina
Newlife Housing Foundation-Walker County	Austin	\$750,878	Walker
Northwest Assistance Ministries	Houston	\$1,000,000	Harris
Randy Sams' Outreach Shelter, Inc	Texarkana	\$511,892	Bowie
Rockwell Fund, Inc.	Houston	\$998,000	Fort Bend, Galveston, Harris, Montgomery
Salvation Army - Abilene	Abilene	\$400,000	Taylor, Jones, Callahan, Runnels, Nolan
Salvation Army for the DFW Metroplex Command	Dallas	\$880,103	Dallas, Collin, Denton, Ellis, Tarrant
Salvation Army Social Services Dept.-Houston	Houston	\$999,118	Harris
Salvation Army-Corpus Christi	Corpus Christi	\$447,912	Nueces
Salvation Army-Kerville	Kerrville	\$999,849	Kerr, Bandera, Edwards, Gillespie, Kendall, Kimble, Real
Salvation Army-McAllen	McAllen	\$250,330	Hidalgo
Salvation Army-Midland	Midland	\$402,338	Midland
Salvation Army-Tyler	Tyler	\$810,255	Smith
Salvation Army-Waco	Waco	\$999,980	McLennan, Falls, Bosque, Hill, Limestone, Freestone
San Antonio Metropolitan Ministry,	San Antonio	\$1,000,000	Bexar

2010 HPRP Subrecipient	City	Award	Service Area (Counties)
Inc.			
Salvation Army-Galveston	Galveston	\$387,500	Galveston
SEARCH	Houston	\$1,000,000	Harris
SEARCH-Pilot	Houston	\$396,738	Harris
Shelter Agencies for Families in East Texas, Inc	Mt. Pleasant	\$538,350	Titus, Camp, Morris, Franklin, Hopkins, Lamar, Red River, Delta
Texas Rio Grande Legal Aid, Inc.	Weslaco	\$251,023	El Paso
The Family Place	Dallas	\$998,843	Dallas
Urban League of Greater Dallas & North Central TX., Inc.	Dallas	\$1,000,000	Dallas
Wesley Community Center, Inc. of Houston, Texas	Houston	\$995,920	Harris
Youth and Family Alliance	Austin	\$1,000,000	Travis

Emergency Shelter Grants Program (ESGP)

Purpose	Fund eligible entities that provide shelter and related services to homeless persons, as well as intervention services to persons threatened with homelessness.
Eligible Activities:	Essential supportive services, homeless prevention, rehabilitation of a building used as a new shelter, the operation and maintenance of a facility, and grant administration. Homelessness prevention services may include emergency rental, mortgage or utility assistance.
Eligible Applicants:	Units of general government and nonprofit organizations.
Eligible Beneficiaries:	Homeless persons or those at risk of homelessness.
Funding:	\$5,236,361 for FFY 2010
Funding Source:	US Department of Housing and Urban Development

2010 ESGP Subrecipient	City	Award	Service Area (Counties)
Abilene Hope Haven, Inc.	Abilene	\$71,000	Taylor
ACH Child and Family Services	Fort Worth	\$71,000	Tarrant
Advocacy Outreach	Elgin	\$71,000	Bastrop
Amarillo, City of	Amarillo	\$117,121	Potter
Angel Outreach, Inc.	Houston	\$70,334	Harris
Bastrop County Women's Shelter dba Family Crisis Center	Bastrop	\$56,800	Bastrop, Fayette, Lee
Bay Area Homeless Services Inc.	Baytown	\$57,710	Harris, Liberty, Chambers
Bishop Enrique San Pedro Ozaman Center, The	Brownsville	\$212,945	Cameron
Bridge Over Troubled Waters, Inc., The	Pasadena,	\$49,700	Harris
Child Crisis Center of El Paso	El Paso	\$52,916	El Paso
Compassion Ministries of Waco	Waco	\$21,300	McLennan
Connections Individual and Family Services, Inc.	New Braunfels	\$71,000	Comal and San Patricio and surrounding cities of Aransas, Atascosa, Bastrop, Bee

2010 ESGP Subrecipient	City	Award	Service Area (Counties)
			Caldwell, Frio Goliad, Gonzales, Guadalupe, Karnes, Lee, Live Oak, McMullen, Refugio, Wilson, Zavala
Corpus Christi Hope House, Inc.	Corpus Christi	\$60,424	Nueces, San Patricio
Corpus Christi Metro Ministries, Inc.	Corpus Christi	\$53,250	Nueces, San Patricio
El Paso Villa Maria, Inc.	El Paso	\$25,560	El Paso
Faith Mission and Help Center, Inc.	Brenham	\$63,254	Washington
Families In Crisis, Inc.	Killeen	\$49,070	Bell, Coryell and Hamilton
Family Abuse Center, Inc.	Waco	\$56,485	McLennan, Falls, Bosque, Freestone, Limestone, Hill, Navarro
Family Crisis Center, Inc.	Harlingen	\$71,000	Cameron and Willacy Counties
Family Gateway, Inc.	Dallas	\$49,700	Dallas
Family Place, The	Dallas	\$71,000	Dallas
Family Violence Prevention Services, Inc.	San Antonio	\$71,000	Bexar
Four Rivers Outreach	Sherman	\$71,000	Grayson
Friendship of Women, Inc.	Brownsville	\$142,000	Cameron
Grayson County Juvenile Alternatives, Inc. dba North Texas Youth Connection	Sherman	\$47,247	Grayson, Fannin, Cooke
Grayson County Shelter	Denison	\$64,120	Grayson
Hays County Women's Center dba Hays-Caldwell Women's Center	San Marcos	\$74,578	Hays, Caldwell
Hope's Door	Plano	\$21,300	Collin
Houston Area Women's Center	Houston	\$63,629	Harris
Institute of Cognitive Development, Inc.	San Angelo	\$21,300	Tom Green
Interfaith Housing Coalition	Dallas	\$70,805	Dallas
International AIDS Empowerment	El Paso	\$38,979	El Paso
Irving, City of	Irving	\$73,840	Dallas
Johnson County Family Crisis Center	Cleburne	\$71,000	Johnson
La Posada Home	El Paso	\$45,355	El Paso
Loaves & Fishes of the Rio Grande Valley, Inc.	Harlingen	\$71,000	Cameron, Willacy
Love I.N.C. of Nacogdoches	Nacogdoches	\$51,585	Nacogdoches
Matagorda County Women's Crisis Center, Inc.	Bay City	\$59,218	Matagorda, Wharton
Memorial Assistance Ministries	Houston	\$71,000	Harris
Midland Fair Havens, Inc.	Midland	\$68,870	Midland
Missions of Yahweh, Inc., The	Houston	\$71,000	Harris
Northwest Assistance Ministries	Houston	\$71,000	Harris, Montgomery
Opportunity Center for the Homeless	El Paso	\$71,000	El Paso
Panhandle Crisis Center	Perryton	\$37,080	Ochiltree, Hansford, Lipscomb
Port Cities Rescue Mission Ministries	Port Arthur	\$71,000	Jefferson, Harding, Orange
Project Vida	El Paso	\$27,421	El Paso
Promise House, Inc.	Dallas	\$71,000	Dallas

2010 ESGP Subrecipient	City	Award	Service Area (Counties)
Providence Ministry Corp. dba La Posada Providencia	San Benito	\$46,813	Cameron and Willacy
Randy Sam's Outreach Shelter, Inc.	Texarkana	\$62,717	Bowie
Refuge Corporation, The	Copperas Cove	\$62,322	Coryell
Sabine Valley Regional MHMR Center	Longview	\$39,969	Bowie, Cass, Gregg, Harrison, Marion, Panola, Red River, Rusk, Upshur
SafeHaven of Tarrant County	Fort Worth	\$71,000	Tarrant
Salvation Army, The - Abilene	Abilene	\$56,682	Taylor, Callahan, Runnels, Jones
Salvation Army, The - Corpus Christi	Corpus Christi	\$71,000	Nueces
Salvation Army, The - Denton Corps.	Denton	\$71,000	Denton
Salvation Army, The - Galveston	Galveston	\$70,733	Galveston
Salvation Army, The - Longview	Longview	\$43,226	Gregg
Salvation Army, The - Lubbock	Lubbock	\$71,000	Lubbock
Salvation Army, The - Odessa	Odessa	\$35,329	Ector
Salvation Army, The - Tyler	Tyler	\$71,000	Smith
Salvation Army, The - Waco	Waco	\$63,254	McLennan
San Antonio Metropolitan Ministry, Inc.	San Antonio	\$213,000	Bexar
Santa Maria Hostel, Inc.	Houston	\$71,000	Harris
SEARCH	Houston	\$124,736	Harris
Seton Home	San Antonio	\$71,000	Bexar
South Plains Community Action Association	Levelland	\$71,000	Bailey, Crosby, Cochran, Dickens, Floyd, Garza, Hale, Hockley, King, Lamb, Lynn, Matador, Terry, Yoakum
South Texas Adult Resource and Training Center	San Benito	\$70,996	Cameron
Star of Hope Mission	Houston	\$71,000	Harris
Travis County Domestic Violence and Sexual Assault Survival Center dba SafePlace	Austin	\$56,800	Travis
Twin City Mission	Bryan	\$34,293	Brazos, Burleson, Grimes, Leon, Madison, Milam, Robertson
Vogel Alcove	Dallas	\$32,305	Dallas, Collin
Westside Homeless Partnership	Houston	\$46,150	Harris
Women Together Foundation, Inc.	McAllen	\$71,000	Hidalgo
Women's Home, Inc., The	Houston	\$62,917	Harris and surrounding counties
Women's Shelter of East Texas, Inc.	Lufkin	\$32,578	Angelina, Nacogdoches, Polk, Houston, San Augustine, San Jacinto, Shelby, Sabine and Trinity
Women's Shelter of South Texas	Corpus Christi	\$70,991	Aransas, Bee, Brooks, Duval, Jim Wells, Kenedy, Kleberg, Live Oak, McMullen, Nueces, Refugio, San Patricio
Youth and Family Alliance dba LifeWorks	Austin	\$61,770	Travis

Texas Veterans Commission - Programs Serving Homeless Veterans

The Texas Veterans Commission counselors works with the U.S. Department of Veterans Affairs to assist homeless veterans file pension and disability claims and entry into the VA's healthcare system. The agency has more than 75 claims counselors accredited by the VA to assist veterans, including homeless veterans, with questions regarding benefits, filling out VA paperwork and medical issues.³⁰

Over 38 organizations throughout Texas are funded by grants from the VA and the U.S. Department of Labor. The Texas Homeless Network and the National Coalition for Homeless Veterans work closely with TVC and local organizations in addressing the needs of homeless Veterans throughout the State. **[See Addendum 2]**

In addition to limited resources, the biggest challenge for these programs is locating and contacting homeless Veterans. The VA has established a toll free number and a website dedicated to assist homeless Veterans: www1.va.gov/HOMELESS/NationalCallCenter.asp.

In July 2010, the U.S. Department of Housing and Urban Affairs and the U.S. Department of Veterans Affairs launched a \$15 million dollar program, Veterans Homeless Prevention Demonstration Program, to help prevent Veterans homelessness.

Under the program, TVC counselors work with VA and local communities and non-profits to promote events across the State, such as Stand Down.

Stand Down was first organized by two Vietnam Veterans, Robert Van Keuren and Dr. Jon Nachison, with the support of Vietnam Veterans of San Diego.³¹ The first Stand Down was held during the summer of 1988 in San Diego and has grown steadily nationwide.

At Stand Down events, Veterans are provided basic medical care, personal hygiene, and basic necessities; more importantly the event allows TVC a unique opportunity to gather information on homeless veterans and inform them of the services that they are eligible to access. Fort Hood and the VA Medical Center in Dallas, Texas received \$2 Million and \$1 Million respectively under the Veterans Homelessness Prevention Demonstration Program. These grants focus on providing housing assistance and supportive assistance to Veterans who might otherwise be living in homeless shelters or on the streets.

Veterans' Employment and Training Services (DOL-VETS)

The U.S. Department of Labor provides grants to individual organizations to assist homeless veterans with referrals and employment assistance. These Homeless Veterans Reintegration Program (HVRP) grants are awarded through a competitive process. Nine organizations were selected in Texas and awarded \$300,000 each, totaling \$2.7 million dollars in 2010.

Recommendations

The Committee urges TDHCA and TVC to work closely to promote collaborative efforts to maximize state and federal dollars to enhance the level of services for homeless Veterans.

Addendum 1

ARRA WAP SUBRECIPIENTS (Source: Texas Department of Housing & Community Affairs)

WAP SUBRECIPIENT	ADDRESS1	AGENCY CITY, STATE ZIP	AGENCY PHONE	AGENCY FAX	CHIEF EXECUTIVE	EXECUTIVE TITLE	E-MAIL/EXECUTIVE DIR	WAP COUNTIES SERVED
Alamo Area Council of Governments	8700 Tesoro Dr., Ste. 700	San Antonio, Texas 78217	(210) 362-5200	(210) 225-5937	Ms. Gloria C. Arriaga	Executive Director	mailto:garriaga@aacog.com	Atascosa, Bandera, Bexar, Comal, Frio, Gillespie, Guadalupe, Karnes, Kendall, Kerr, Medina, Wilson
Bee Community Action Agency	1701 N.W. Frontage Rd, P.O. Box 1540	Beeville, Texas 78104-1540	(361) 358-5530	(361) 358-6591	Ms. Anna Simo	Executive Director	mailto:anna.simo@bizstx.rr.com	Bee, Live Oak, McMullen, Refugio
Big Bend Community Action Committee, Inc.	200 W San Antonio St, P.O. Box 265	Marfa, Texas 79843	(432) 729-4908	(432) 729-3435	Ms. Emma Vasquez	Executive Director	mailto:evbbcac@sbcglobal.net	Brewster, Crane, Culberson, Hudspeth, Jeff Davis, Pecos, Presidio, Terrell
Brazos Valley Community Action Agency, Inc.	1500 University Dr E, Ste 100	College Station, Texas 77840	(979) 846-1100	(979) 260-9390	Ms. Karen Garber	Executive Director	mailto:kgarber@bvcaa.org	Brazos, Burleson, Grimes, Leon, Madison, Montgomery, Robertson, Walker, Waller, Washington
Cameron and Willacy Counties Community Projects, Inc.	3302 Boca Chica, Suite 209	Brownsville, Texas 78521-5705	(956) 544-6411	(956) 544-6414	Ms. Amalia C. Garza	Executive Director	mailto:amalia_cgarza@yahoo.com	Cameron, Willacy
Combined Community Action, Inc.	165 W. Austin Street	Giddings, Texas 78942	(979) 540-2980	(979) 542-9565	Ms. Rhoda Marie Gersch	Executive Director	mailto:rmgersch@ccaction.com	Austin, Bastrop, Blanco, Caldwell, Colorado, Fayette, Fort Bend, Hays, Lee
Community Action Committee of Victoria Texas	4007 Halsey St, P.O. Box 3607	Victoria, Texas 77903-3607	(361) 578-2989	(361) 578-0062	Ms. Vicki Smith	Executive Director	mailto:cacv@sbcglobal.net	Aransas, Brazoria, Calhoun, De Witt, Goliad, Gonzales, Jackson, Lavaca, Matagorda, Victoria, Wharton
Community Action Corporation of South Texas	204 E 1st St, PO Drawer 1820, 78333	Alice, Texas 78333-1820	(361) 664-0145	(361) 664-0120	Mr. Rafael Treviño, Jr.	Executive Director	mailto:rafael.trevino@cacost.org	Brooks, Hidalgo, Jim Wells, Kenedy, Kleberg, San Patricio
Community Council of Reeves County	700 Daggett St, Ste F	Pecos, Texas 79772-4524	(432) 447-4913	(432) 447-4914	Ms. Mary Jane Rios	Executive Director		Loving, Reeves, Ward, Winkler
Community Services Agency of South Texas	910 S 5th St, P.O. Box 488	Carrizo Springs, Texas 78834-6488	(830) 876-5219	(830) 876-5280	Mr. David Ojeda, Jr.	Executive Director		Dimmit, Edwards, Kinney, La Salle, Maverick, Real, Uvalde, Val Verde, Zavala

WAP SUBRECIPIENT	ADDRESS1	AGENCY CITY, STATE ZIP	AGENCY PHONE	AGENCY FAX	CHIEF EXECUTIVE	EXECUTIVE TITLE	E-MAIL/EXECUTIVE DIR	WAP COUNTIES SERVED
Community Services, Inc.	401 E 6th Ave, P.O. Box 612	Corsicana, Texas 75151-0612	(903) 872-2401	(903) 872-0254	Ms. Pauletta Hines	Executive Director	mailto:Pauletta_hines@csicorsicana.org	Anderson, Collin, Denton, Ellis, Henderson, Hood, Hunt, Kaufman, Johnson, Navarro, Palo Pinto, Parker, Rockwall, Smith, Van Zandt
Concho Valley Community Action Agency	36 E. Twohig, Ste B-200, P.O. Box 671	San Angelo, Texas 76903	(325) 653-2411	(325) 658-3147	Mr. Mark Bethune	Executive Director	mailto:mbethune@cvcaa.org	Coke, Coleman, Concho, Crocket, Irion, Kimble, McCulloch, Menard, Reagan, Runnels, Schleicher, Sterling, Sutton, Tom Green
Dallas County Department of Health and Human Services	2377 N Stemmons Fwy, Ste 600, LB 12	Dallas, Texas 75207-2710	(214) 819-1915	(214) 819-2895	Mr. Zachary Thompson	Director	mailto:ZThompson@dallascounty.org	Dallas
Economic Opportunities Advancement Corporation of Planning Region XI	500 Franklin Ave	Waco, Texas 76701-2111	(254) 753-0331	(254) 754-0046	Ms. Johnette Hicks	Executive Director	mailto:jhicks@centexbiz.rr.com	Bosque, Falls, Freestone, Hill, Limestone, McLennan
El Paso Community Action Program, Project BRAVO, Inc.	P.O. Box 3445	El Paso, Texas 79923	(915) 562-4100	(915) 562-8952	Ms. Laura Ponce	Executive Director	mailto:apayton@projectbravo.org	El Paso
Fort Worth, City of, Department of Housing & Economic Development	1000 Throckmorton St	Fort Worth, Texas 76102	(817) 392-5804	(817) 392-7328	Mr. Jay Chapa	Executive Director	mailto:jesus.chapa@fortworthgov.org	Tarrant
Greater East Texas Community Action Program (GETCAP)	114 W Hospital, P.O. Box 631938	Nacogdoches, Texas 75963	(936) 564-2491	(936) 564-0302	Ms. Karen Swenson	Executive Director	mailto:kswenson@sbcglobal.net	Angelina, Cherokee, Gregg, Houston, Nacogdoches, Polk, Rusk, San Jacinto, Trinity, Wood
Hill Country Community Action Association, Inc.	2905 W Wallace, P.O. Box 846	San Saba, Texas 76877	(325) 372-5167	(325) 372-3526	Ms. Tama Shaw	Executive Director	mailto:tshaw@hccaa.com	Bell, Burnet, Coryell, Erath, Hamilton, Lampasas, Llano, Mason, Milam, Mills, San Saba, Somervell, Williamson
Lubbock, City of, Community Development Department	P.O. Box 2000	Lubbock, Texas 79457	(806) 775-2301	(806) 775-3917	Mr. Bill Howerton Jr.	Director		Lubbock
Nueces County Community	101 South Padre Island	Corpus Christi, Texas	(361) 883-7201	(361) 883-9173	Mr. Joe A. Martinez	Executive Director	mailto:jam@nccaatx.org	Nueces

WAP SUBRECIPIENT	ADDRESS1	AGENCY CITY, STATE ZIP	AGENCY PHONE	AGENCY FAX	CHIEF EXECUTIVE	EXECUTIVE TITLE	E-MAIL/EXECUTIVE DIR	WAP COUNTIES SERVED
Action Agency	D	78405						
Panhandle Community Services	1309 W 8th, Plaza C, P.O. Box 32150	Amarillo, Texas 79120-2150	(806) 372-2531	(806) 373-8143	Ms. Phyllis Cook	Executive Director	mailto:Phyllis.cook@pcsvcs.org	Armstrong, Briscoe, Carson, Castro, Childress, Collingsworth, Dallam, Deaf Smith, Donley, Gray, Hall, Hansford, Hartley, Hemphill, Hutchinson, Lipscomb, Moore, Ochiltree, Oldham, Parmer, Potter, Randall, Roberts, Sherman, Swisher, Wheeler
Programs for Human Services, Inc.	3423 Martin St (zip 77630), P.O. Box 1607	Orange, Texas 77631-1607	(409) 886-0125	(409) 886-2849	Ms. Tish Foyle-Johnson	Executive Director	mailto:aptachqs@gtbizclass.com	Chambers, Galveston, Hardin, Jefferson, Liberty, Orange
Rolling Plains Management Corporation	118 N 1st St, P.O. Box 490	Crowell, Texas 79227	(940) 684-1571	(940) 684-1693	Mr. Felix Taylor	Executive Director	mailto:felixtaylor@rollingplainsmgmt.com	Archer, Baylor, Cottle, Clay, Foard, Hardeman, Jack, Montague, Wichita, Wilbarger, Wise, Young, Brown, Callahan, Comanche, Eastland, Haskell, Jones, Kent, Knox, Shackelford, Stephens, Stonewall, Taylor, Throckmorton
Sheltering Arms Senior Services, Inc.	3838 Aberdeen Way	Houston, Texas 77025	(713) 956-1888	(713) 956-2079	Mr. Robert E. Phillips	President		Harris
South Plains Community Action Association, Inc.	411 Austin, P.O. Box 610	Levelland, Texas 79336	(806) 894-6104	(806) 894-5349	Mr. W. D. Powell, Jr.	Executive Director	mailto:community.services@spscaa.org	Bailey, Cochran, Crosby, Dickens, Floyd, Garza, Hale, Hockley, King, Lamb, Lynn, Motley, Terry, Yoakum
South Texas Development Council	P.O. Box 2187	Laredo, Texas 78043-2187	(956) 722-3995	(956) 722-2670	Mr. Amando Garza, Jr.	Executive Director	mailto:agarzajr@stdc.cog.tx.us	Jim Hogg, Starr, Zapata
Texoma Council of Governments	1117 Gallagher Dr, Ste 100	Sherman, Texas 75090	(903) 813-3510	(903) 813-3511	Dr. Susan Thomas	Executive Director	mailto:stthomas@texoma.cog.tx.us	Bowie, Camp, Cass, Cooke, Delta, Fannin, Franklin, Grayson, Hopkins, Lamar, Marion, Morris, Rains, Red River, Titus
Travis County Health and Human Services and Veterans Services	P.O. Box 1748	Austin, Texas 78767	(512) 854-4100	(512) 854-4123	Ms. Sherri Fleming	Executive Manager	mailto:sherri.fleming@co.travis.tx.us	Travis
Tri-County Community Action, Inc.	214 Nacogdoches St, P.O. Drawer 1748	Center, Texas 75935	(936) 598-6315	(936) 598-7272	Ms. Lenola Wyatt-Tutt	Executive Director	mailto:lenolatutt@sbcglobal.net	Harrison, Jasper, Newton, Panola, Sabine, San Augustine, Shelby, Tyler, Upshur
Webb County Community	1110 Washington	Laredo, Texas 78040-	(956) 523-4182	(956) 523-5016	Mr. Javier H. Martinez	Executive Director		Webb

WAP SUBRECIPIENT	ADDRESS1	AGENCY CITY, STATE ZIP	AGENCY PHONE	AGENCY FAX	CHIEF EXECUTIVE	EXECUTIVE TITLE	E-MAIL/EXECUTIVE DIR	WAP COUNTIES SERVED
Action Agency	St, Ste 203	4443						
West Texas Opportunities, Inc.	603 N 4th, P.O. Box 1308	Lamesa, Texas 79331	(806) 872-8354	(806) 872-5816	Ms. Janet Everheart	Executive Director	mailto:j.everheart.wto@gmail.com	Andrews, Borden, Dawson, Ector, Fisher, Gaines, Glasscock, Howard, Martin, Midland, Mitchell, Nolan, Scurry, Upton

CITIES

SUBRECIPIENT	AGENCY ADDRESS	PROGRAM COORDINATOR	SERVICE AREA
Arlington, City of	501 W. Sanford, Suite 20 Arlington, Texas 76011 Phone: (817) 276-6790	Mr. David Zappasodi	City of Arlington
Austin, City of	721 Barton Springs Austin, Texas 78704 Phone: (512) 482-5394; 494-9400	Mr. Steve Saenz	City of Austin
Beaumont, City of	801 Main St. Beaumont, Texas 77701 Phone: (409) 880-3763; 482-5325	Ms. Linda Semien	City of Beaumont
Brownsville, City of	1150 E. Adams Brownsville, Texas 78520 Phone: (956) 548-6152	Mr. José Mendez	City of Brownsville
Corpus Christi, City of	1201 Leopard Street Corpus Christi, Texas 78401 Phone: (361) 826-3186 Fax: (361) 844-1740	Mr. Daniel Gallegos, Jr.	City of Corpus Christi
Dallas, City of	1500 Marilla St., 6DN Dallas, Texas 75201 Phone: (214) 670-7325	Ms. Rachelle Blackwell	City of Dallas
El Paso, City of	2 Civic Center Plaza El Paso, Texas 79901 Phone: (915) 541-4643	Mr. William Lilly	City of El Paso
Houston, City of	900 Bagby St. Houston, Texas 77002 Phone: (832) 393-8101	Mr. Gavin Dillingham; Intake: Olga Ramirez	City of Houston
Laredo, City of	1301 Farragut, Transit Center, 2nd Floor, East Wing, Laredo, Texas 78042 Phone: (956) 795-2675 Fax: (956) 795-2689	Mr. Octavio J. Gonzalez Intake: Claudia Ramirez	City of Laredo

Odessa, City of	411 West 8th Street Odessa, Texas 79761 Phone: (432) 335-4820	Ms. Merita Sandoval Intake: Cindy	City of Odessa
San Antonio, City of	CPS Energy Mail Drop 100601 P.O. Box 1771 San Antonio, Texas 78296 Phone: (210) 353 -CASA (2272)	Mr. Philip Gates Intake: Maria Koudouris	City of San Antonio

Addendum 2

HOMELESS VETERANS ORGANIZATIONS *(Source: Texas Veterans Commission)*

Organization	Contact Name	Address / Contact Number	Email/Website
American GI Forum	Carlos Martinez	611 N. Flores Street/Suite 200 San Antonio, TX 78205 210-223-4088	giform@agif-nvop.org http://www.agif-nvop.org/
Black United Fund of Texas (BUFTX)	Lynette Jones	2606 Gregg Houston, TX 77026 713-524-5767	buftx@buftx.org http://www.buftx.org/
Brazoria County Veteran Service Office	John Jerabeck	451 N. Velasco St./Suite 120 Angleton, TX 77515 979-864-1537	johnj@brazoria-county.com http://brazoria-county.com/veterans/
Career and Recovery Resources, Inc.		2525 San Jacinto Houston, TX 77002	http://www.careerandrecovery.org/
Carr P. Collins Social Service Center	Leonard Branon	5302 Harry Hines Blvd. Dallas, TX 75235 214-424-7050	http://www.salvationarmydfw.org/
Coalition f/Homeless - Houston/Harris County		811 W. Dallas, Suite 821 Houston, TX 77002	http://www.homelesshouston.org
Communities of Tomorrow for Economic Redevelopment	James J. McLaughlin	2606 Gregg Houston, TX 77026 713-539-9409	askrev1st@yahoo.com http://www.faithdrugrehab.com/
Community Partnership for the Homeless	Frank Fernandez	P.O. Box 685065 Austin, TX 78768 512-469-9130	http://www.austinhomless.org
DeGeorge at Union Station	Scott Hassell	1418 Preston Ave Houston, TX 77002	shassell@usvetsinc.org

		832-203-1626	
El Paso Coalition for the Homeless		6501 Boeing Drive/Suite H-2 El Paso, TX 79925	
El Paso County, Veterans Assistance Office	Michael Flores	4641 Cohen Ave/Suite D El Paso, TX 79924 915-759-7990	Miflores@epcounty.com
Ethos Educational Services (dba Excel Learning Center)	Tom Higgins	1220 Lomaland Drive El Paso, TX 79907 512-300-2245	
Goodwill Industries of Houston	Vivian Bush	10795 Hammerly Blvd. Houston, TX 77043 713-699-6728	v_bush@goodwillhouston.org http://www.goodwillhouston.org/
House of Refuge	Joseph Solomon	P.O. Box 960 Copperas Cove, TX 76522 817-547-3348	
Legacy Community Health Services - Comm. Hlth Cntr	Jack Parker	215 Wertheimer Road Houston, TX 77006 713-830-3000	info@legacycommunityhealth.org http://www.legacycommunityhealth.org/
Legacy Community Health Services - Lyons Ave. Cntr	Zac Preston	5602 Lyons Ave Houston, TX 77020 713-671-3041	info@legacycommunityhealth.org http://www.legacycommunityhealth.org/
Legacy Community Health Services - Wellness Services	Ron Cummings	3311 Richmond Ave/Suite 100 Houston, TX 77098 713-830-3033	info@legacycommunityhealth.org http://www.legacycommunityhealth.org/
Metro Dallas Homeless Alliance	Jay Dunn	1818 Corsicana Dallas, TX 75201 214-670-1100	Info@MDHADallas.org http://www.mdhatx.net/
New Hope Housing, Inc.	Beverly Calvin	320 Hamilton Street Houston, TX 77002 713-223-1995	residentservices@newhopehousing.com http://www.newhopehousing.com/
Opportunity Center for the Homeless	Zachary Meno	1208 Myrtle Ave. El Paso, TX 79901 915-577-0069 Ext. 227	zach4peace@aol.com

Presbyterian Night Shelter	Tiffany Oliver	2400 Cypress Fort Worth, TX 76102 817-632-7402	toliver@pns-tc.org http://www.pns-tc.org/
Salvation Army - Houston, TX (Area Command)	Beverly Pop	1500 Austin Street Houston, TX 77002 713-752-0677	tsha_houston@uss.salvationarmy.org http://www.salvationarmyhouston.org/
Salvation Army - Tyler, TX	Linda Edwards	P.O. Box 2050 Tyler, TX 75710 903-592-4361	linda_edwards@uss.salvationarmy.org http://www.salvationarmytyler.org/
Salvation Army, Texas Divisional Headquarters	Neil Phillips	P.O. Box 36607 Dallas, TX 75235 214-956-6000	texinfo@uss.salvationarmy.org http://www.salvationarmytexas.org/
San Antonio Metropolitan Ministries	Navarra Williams	5254 Blanco Road San Antonio, TX 78216-7017 210-340-0302	nwilliams@samm.org http://www.samm.org
SEARCH	Cathy Crouch	2505 Fannin Street Houston, TX 77002 713-276-3077	tcostis@searchhomeless.org http://www.searchproject.org/
Southeast Area Ministries	Jill Strong	2102 Hwy 3 South Houston, TX 77587 713-944-0093	Southministries@sbcglobal.net
Texas Veterans Commission - Austin	James Nier	1700 North Congress Ave/Suite 620 Austin, TX 78701 512-463-6564	ExecutiveOffice@tvc.state.tx.us http://www.tvc.state.tx.us/
The Houston Launch Pad	Prentice Goods	2616 South Loop West/Suite 504 Houston, TX 77054 713-661-8882	pdgoods@prodigy.net http://www.houstonlaunchpad.i8.com/
TX Homeless Network	Ken Martin	1713 Fortview Road Austin, TX 78704 512-482-8270	ken@thn.org http://www.thn.org
U.S. VETS - Houston		4640 Main Street Houston, TX 77002	http://www.usvetsinc.org
Upper Rio Grande Workforce	Lorenzo Reyes	221 N. Kansas, Suite 1000	lorenzo.reyes@urgwdb.org

Development Board		El Paso, TX 79901 915-772-2002	http://www.urgwdb.org
Valley Coalition for the Homeless	Lupe Maldonado	P.O. Box 1950 San Benito, TX 78586 210-421-4419	
Veteran's Assistance Assoc of El Paso	Douglas Perry	114 E. Mills Street/Suite B/PMP 128 El Paso, TX 79901 915-351-1883	vvaep@yahoo.com
Veterans That Care, Inc.	Charles Johnson	1430 Aransas Ave San Antonio, TX 78210 210-872-6902	cvetcharles@aol.com
Veterans Transitional Living Center	David Herman	P.O. Box 79904 El Paso, TX 79901 915-759-8229	
Voc. Training Institute (dba Job Ready Training)	Tom Higgins	3218 Northwestern Drive San Antonio, TX 78238 512-300-2245	Tom@JobReadyTraining.com http://jobreadytraining.com/

END NOTES

¹ House Committee on Urban Affairs hearing on 11-12-2010.

² Texas Government Code 2306.111(d) requires the RAF to consider "rural and urban areas" in its distribution of program funding.

³ Texas Department of Housing and Community Affairs (TDHCA) <http://www.tdhca.state.tx.us/housing-center/docs/11-RAFMethodDraft.pdf>

⁴ Texas Department of Housing and Community Affairs (TDHCA) <http://www.tdhca.state.tx.us/home-division/index.htm>

⁵ Texas Department of Housing and Community Affairs (TDHCA) <http://www.tdhca.state.tx.us/multifamily/htc>

⁶ Texas Department of Housing and Community Affairs (TDHCA) <http://www.tdhca.state.tx.us/hf/index.htm>

⁷ Weatherization Assistance Program Technical Assistance Center - <http://www.waptac.org/>

⁸ Texas Department of Housing and Community Affairs (TDHCA) - <http://www.tdhca.state.tx.us/recovery/detail-wap.htm#info>

⁹ Texas Department of Housing and Community Affairs - <http://www.tdhca.state.tx.us/ea/eligibility.htm>

¹⁰ Testimony from Michael Gerber, Executive Director - Texas Department of Housing and Community Affairs, before the House Committee on Urban Affairs and the Select Committee on Federal Economic Stabilization Funding held on March 30, 2010, in Dallas, Texas.

¹¹ Written testimony from Robert DeSoto, Branch Chief - Golden Field Office of the Department of Energy Weatherization Assistance Program, submitted for the joint public hearing held on March 30, 2010 in Dallas, Texas.

¹² Texas Department of Housing and Community Affairs – Report on the American Recovery and Reinvestment Act of 2009.

¹³ Testimony from Michael Gerber, Executive Director - Texas Department of Housing and Community Affairs, before the House Committee on Urban Affairs and the Select Committee on Federal Economic Stabilization Funding held on March 30, 2010, in Dallas, Texas.

¹⁴ Written testimony from Robert DeSoto, Branch Chief - Golden Field Office of the Department of Energy Weatherization Assistance Program, submitted for the joint public hearing held on March 30, 2010 in Dallas, Texas.

¹⁵ United States Department of Labor - Davis-Bacon and Related Acts Overview, <http://www.dol.gov/whd/contracts/dbra.htm>

¹⁶ Texas Department of Housing and Community Affairs - ARRA-WAP Status Report dated March 23, 2010.

¹⁷ Testimony from Michael Gerber, Executive Director - Texas Department of Housing and Community Affairs, before the House Committee on Urban Affairs and the Select Committee on Federal Economic Stabilization Funding held on March 30, 2010, in Dallas, Texas.

¹⁸ Data provided by the Texas Department of Housing and Community Affairs

¹⁹ Texas Department of Housing and Community Affairs - ARRA-WAP Status Report dated October 27, 2010.

²⁰ Testimony from John Henneberger, Co-Director - Texas Low Income Housing Information Service, presented during the joint public hearing held on March 30, 2010 in Dallas, Texas.

²¹ Peter R. Orszag, "Updated Implementing Guidance for the American Recovery and Reinvestment Act of 2009," OMB M-09-15, April 3, 2009.

²² Texas Department of Housing and Community Affairs, <http://www.orca.state.tx.us/TxDRA/programs/disasterrecovery/DRAActionPlanRoundOne.aspx>

²³ Testimony from Charles Stone, Executive Director- Texas Department of Rural Affairs, Committee on Urban Affairs on November 12, 2010

²⁴ Testimony from Charles Stone, Executive Director-Texas Department of rural Affairs, Committee on Urban Affairs on November 12, 2010

²⁵ Testimony from John Henneberger, Co-Director-Texas Low Income Housing Information Service before the House Committee on Urban Affairs held on November 12, 2010

²⁶ Texas State Government Effectiveness and Efficiency – Selected Issues and Recommendations – “Coordinate Housing and Health Services to Meet Aging Population Demands,” Texas Legislative Budget Board, January 2009.

²⁷ Testimony from Michael Gerber, Executive Director - Texas Department of Housing and Community Affairs, before the House Committee on Urban Affairs and the Select Committee on November 12, 2010 and supporting documents.

²⁸ Testimony from Cruz Montemayor, Director of Human Resources and Administration, Texas Veterans Commission, during the September 28th public hearing held by the House Committee in Grand Prairie, Texas.

²⁹ Ibid.

³⁰ Texas Veteran Commission, <http://texas-veterans.com/claims/claims-representation-and-counseling>

³¹ National Coalition for Homeless Veterans - <http://www.nchv.org/page.cfm?id=122>